# CITY OF LINCOLN AD HOC WATER RATE COMMITTEE MEETING #5 – AGENDA Monday, May 1, 2017, 3:30 PM City Hall – First Floor Meeting Room

- I. Capacity Needs and Infrastructure Challenges
- II. Potential Rate Structure Options
- III. Potential Peak Day Additional Capacity Charge
- IV. Cost of Service
- V. Schedule Next Committee Meeting



# City of Lincoln Water Rate Study

Ad Hoc Water Rate Committee

Meeting #5 – May 1, 2017

#### TODAY'S AGENDA

- 1. Capacity Needs and Infrastructure Challenges
- 2. Potential Rate Structure Options
- 3. Potential Peak Day Additional Capacity Charge
- 4. Cost of Service



#### STEPS IN CONDUCTING A RATE STUDY



- Evaluation of CIP and financing options
- Cash flow analysis for financial sufficiency



- Cost allocations
- Rate design
  - Rate calculations
  - Customer impact analyses



- Report
- Prop 218 Notice
- Public Hearing

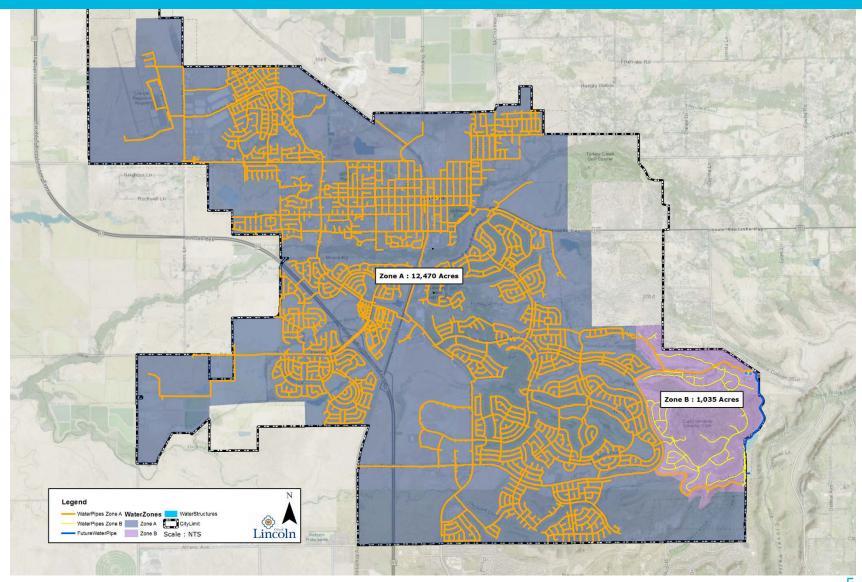


- Financial goals and policies
- Pricing objectives



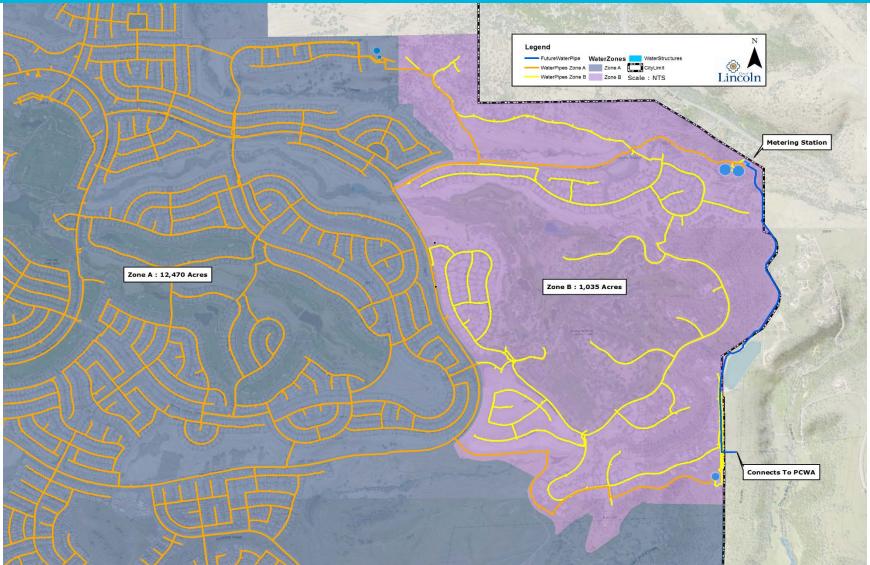
## Capacity Needs and Challenges

### **ZONE INFRASTRUCTURE SLIDE**





### ZONE B INFRASTRUCTURE SLIDE





## CURRENT ZONE B EDUS AND PEAK DEMAND

#### City of Lincoln

Status of Verdera (Unregulated Zone) Water EDU's

		EDU's
Current PCWA Unregulated Contract		632.15
Building Permits for Unregulated EDU's as of June 30, 2016:		
Residential	706.00	
Irrigation & Commercial	68.54	
Total Paid EDU's as of June 30, 2016		774.54 *
Building Permits Issued - July 1, 2016 to April 15, 2017:		75.00
Total Paid EDU's as of April 15, 2017		849.54
* July 31, 2016 - Unregulated peak day demand		989.57
EDU Consumption in excess of Paid EDU's (989.57 - 774.54)		215.03



## CALCULATION OF PRIOR ADDITIONAL CAPACITY COSTS

Line #		
1	Unregulated/Zone B Peak Day Demand EDUs (7/31/16)	989.57
2	Total EDUs per Paid Building Permits <sup>1</sup>	- 774.54
3	Remaining Zone B PCWA EDUs Required	215.03
4	Additional Unregulated EDUs purchased in 2006	÷ 351.7
5	Percent of 2006 Purchased EDUs Requiring Repayment	61.14%
6	2006 Purchase Amount	× \$4,000,000
7	Unregulated/Zone B Portion to Repay	\$2,445,607
8	Amortization over 30 Years w/ 3.45% APR	\$132,139



<sup>&</sup>lt;sup>1</sup> Excludes 75 EDUs from building permits paid since July 31, 2016.

### Revenue Requirement

	FY 2018			
			Additional	
	Operating	Capital	Capacity	Total
Revenue Requirements				
Water Purchases	\$8,447,895			\$8,447,895
Other Operating Costs	\$3,406,009			\$3,406,009
Additional Capacity Costs			\$132,139	\$132,139
Rate Funded Capital Costs		\$4,031,420		\$4,031,420
Total Revenue Requirements	\$11,853,903	\$4,031,420	\$132,139	\$16,017,463
Less: Revenue Offsets				
Non-Operating Revenue	\$212,826			\$212,826
Total Revenue Offsets	\$212,826	\$0	\$0	\$212,826
Less Adjustments				
Adjustment for Cash Balance	-\$502,619			-\$502,619
Adjustment for Mid-Year Increase	\$0			\$0
Total Adjustments	-\$502,619	\$0	\$0	-\$502,619
Revenue Requirement From Rates	\$12,143,697	\$4,031,420	\$132,139	\$16,307,256



# Rate Structures & Bill Impacts



#### **Fixed Charge Derivation**

- Fixed Revenue collection is approximately \$9.2M, or 57%
- Remaining revenue (\$6.9M w/o capacity cost recovery) to be charged through volumetric rates

Total	\$16,307,256	\$16,307,256	\$9,257,25	6 \$7,049,99	9
General	\$638,124	\$0R	eallocated to other Cost (	Components	In proportion to the other cost components
Capacity	\$132,139	\$132,139		Χ	
PCWA Additional					
Max Hour	\$2,295,084	\$0	Capacity		charge
			Reallocated to Meter		35% of Max Hour reallocated to the Meter
Max Day	\$1,291,952	\$0	Capacity		charge
	, , ,		Reallocated to Meter		35% of Max Day reallocated to the Meter
Base	\$1,397,997	\$1,526,979		Χ	To meet fixed revenue goals
Water Purchase Cost	\$8,620,565	\$5,390,881	37%	63%	In proportion to PCWA Fixed Charges
Fire	\$520,938	\$569,000	Χ		
Meter Capacity	\$510,323	\$7,705,074	X		Contains Meter service costs and max day and hour costs
Customer Service	\$900,134	\$983,182	Χ		Contains Motor convice costs and may day and
		Revenue			
Cost Component	Amount	Fixed/Variable	Fixed Charge	Volumetric Rate	Basis
		Reallocated for			



## UNIFORM RATE CALCULATIONS FOR EACH ZONE

Line #	Zone A (Regulated) Uniform Rate Component Calculation	Total
1	Variable Costs to be Recovered	\$6,917,860
2	Total Use (K gal)	÷ 2,486,121
3	Uniform Rate for Zone A Customers (\$ / K gal)	\$2.79

Line #	Zone B (Unregulated) Uniform Rate Component Calculation	Total
1	Additional Capacity Cost Recovery	\$132,139
2	Zone B Total Use (k gal)	÷ 134,908
3	Additional Capacity Cost Recovery Rate (\$ / K gal)	\$0.98
4	Uniform Rate for Zone A Customers	+ \$2.79
5	Uniform Rate for Zone B Customers (\$ / K gal)	\$3.77



#### **Alternative Volumetric Rates for Zone B**

 Recovering costs of capacity already purchased from PCWA included in "Above Capacity" volumetric rate for Zone B

				Additional	
	Class	Compoitu		Capacity Cost	Total Data
	Class	Capacity	Base Rate	Recovery	Total Rate
Line	#		(a)	(b)	(c)=(a)+(b)
1	SFR		\$2.79		\$2.79
2	Zone B (1 x EDUs)				
3	Zone B 1x Capacity	35,000 Gallons	\$2.79		\$2.79
4	Zone B 1x, Above Capacity		\$2.79	\$10.43	\$13.22
5	Zone B (2.5 x EDUs)				
6	Zone B 2.5x Capacity	88,000 Gallons	\$2.79		\$2.79
7	Zone B 2.5x, Above Capacity		\$2.79	\$10.43	\$13.22
8	Zone B (1.5 x EDUS)				
9	Zone B 1.5x Capacity	53,000 Gallons	\$2.79		\$2.79
10	Zone B 1.5x, Above Capacity		\$2.79	\$10.43	\$13.22
11	IND and NR		\$2.79		\$2.79
12	MFR		\$2.79		\$2.79
13	Irrigation		\$2.79		\$2.79
14	Hydrant (Construction)		\$2.79		\$2.79



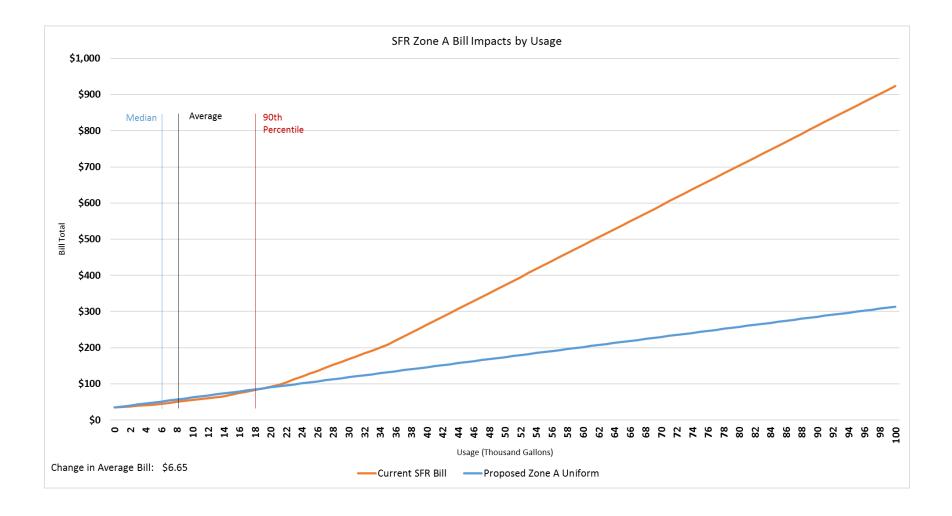
### Citywide Uniform Rate For All Customers

 This scenario assumes no cost recovery for Additional Capacity already purchased in Zone B.

	Uniform Rate Component Calculation	
Line #		Total
1	Total Variable Costs to be Recovered	\$6,917,860
2	Total Use (K gal)	÷ 2,486,121
3	Uniform Rate for All Customers (\$/ K gal)	\$2.79



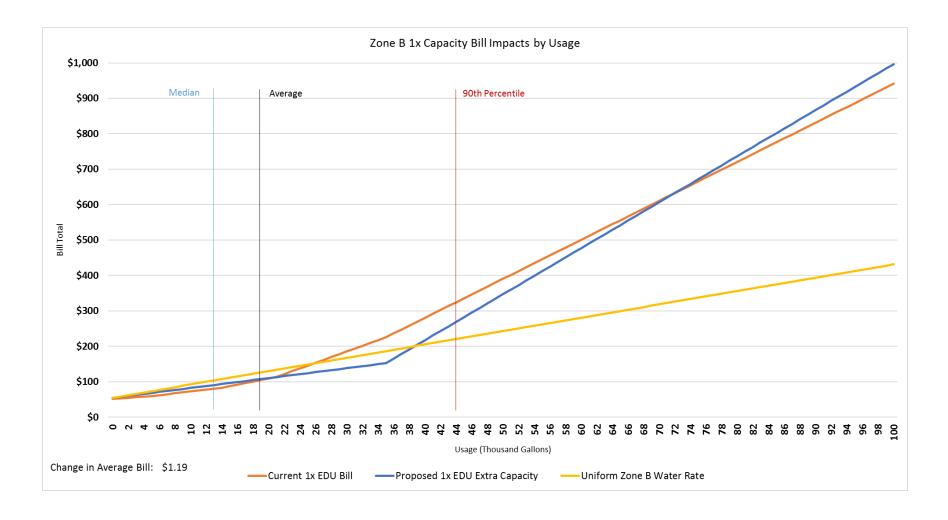
#### SFR REGULATED BILLS BY USE





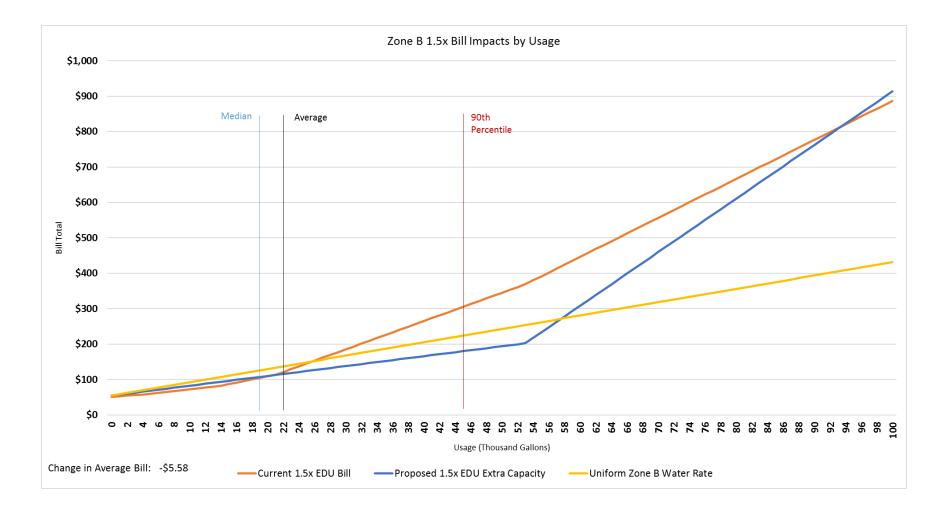


#### **ZONE B 1.0x EDU CUSTOMERS**



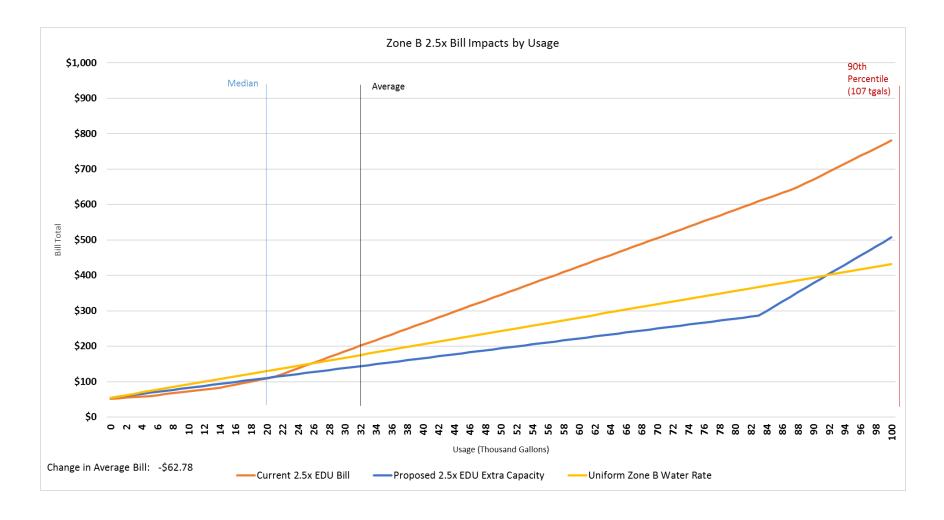


#### **ZONE B 1.5x EDU CUSTOMERS**





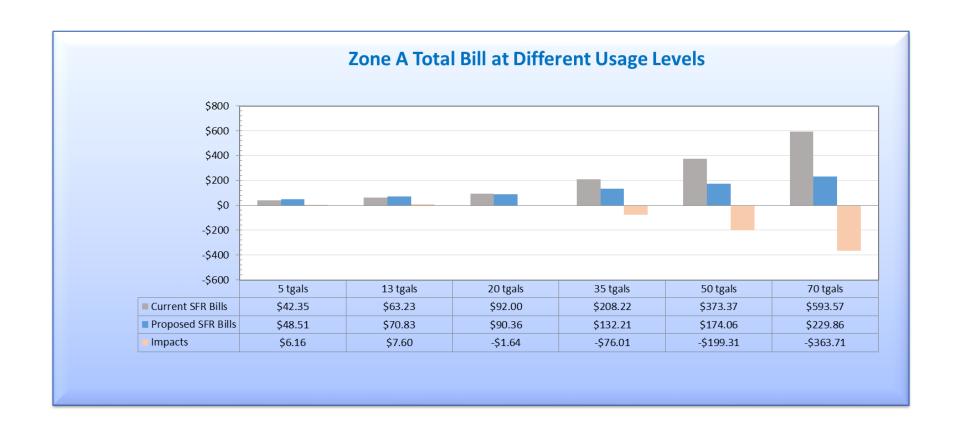
#### **ZONE B 2.5x EDU CUSTOMERS**





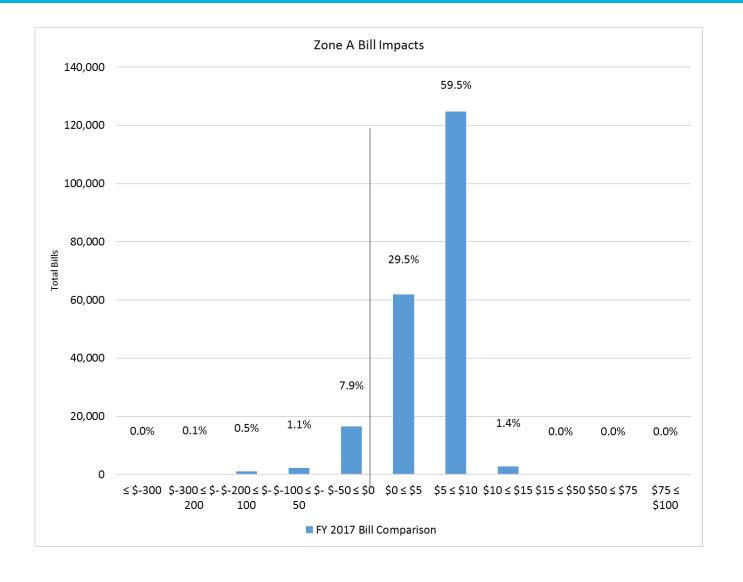


## SFR ZONE A (REGULATED) BILL COMPARISON — UNIFORM RATE



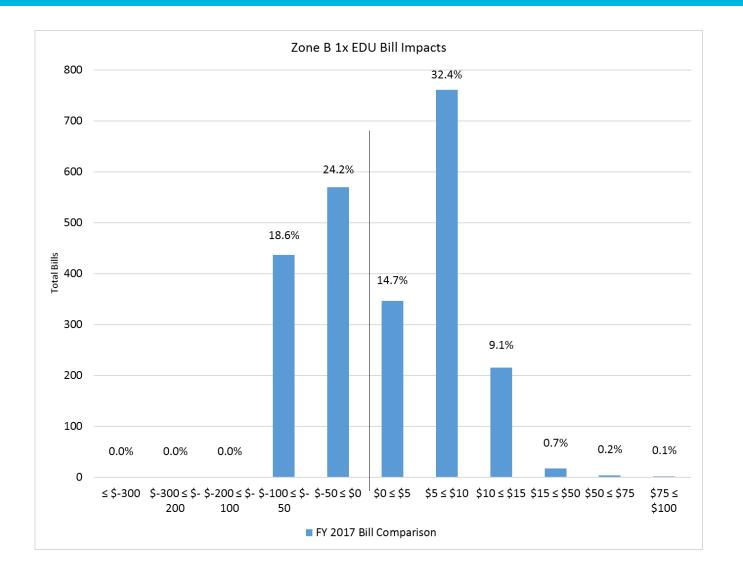


## RESIDENTIAL BILL IMPACTS — UNIFORM ZONE A



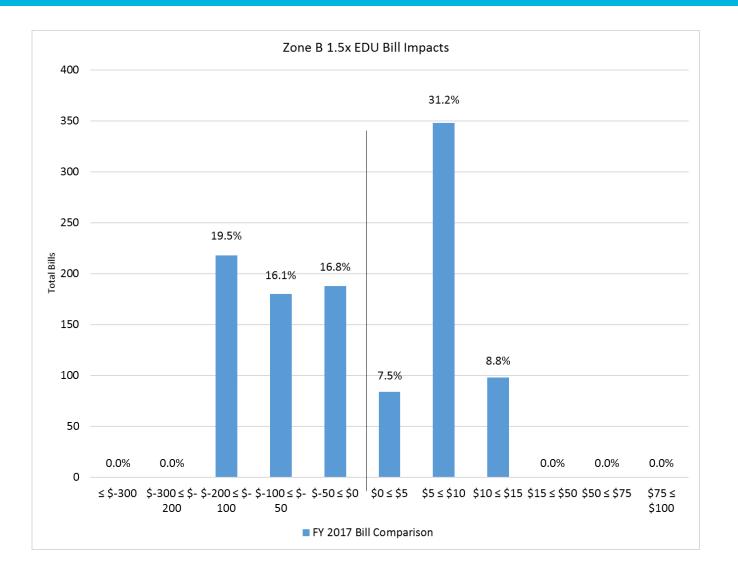


## ZONE B 1x EDU BILL IMPACTS — WITH ADDITIONAL CAPACITY COST RECOVERY



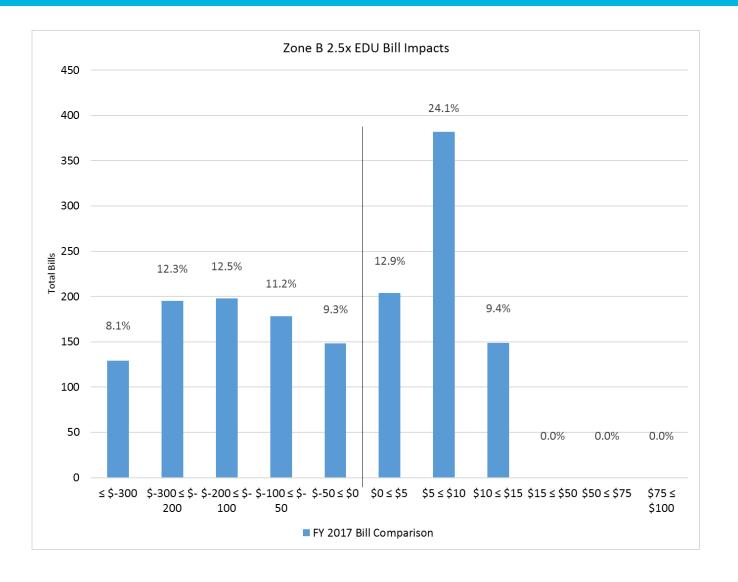


### ZONE B 1.5x BILL IMPACTS — WITH ADDITIONAL CAPACITY COST RECOVERY





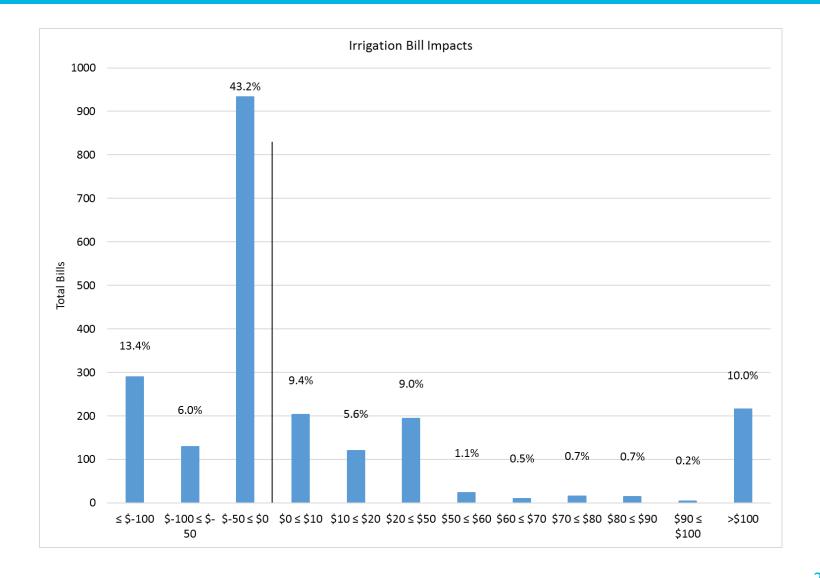
### ZONE B 2.5x BILL IMPACTS — WITH ADDITIONAL CAPACITY COST RECOVERY





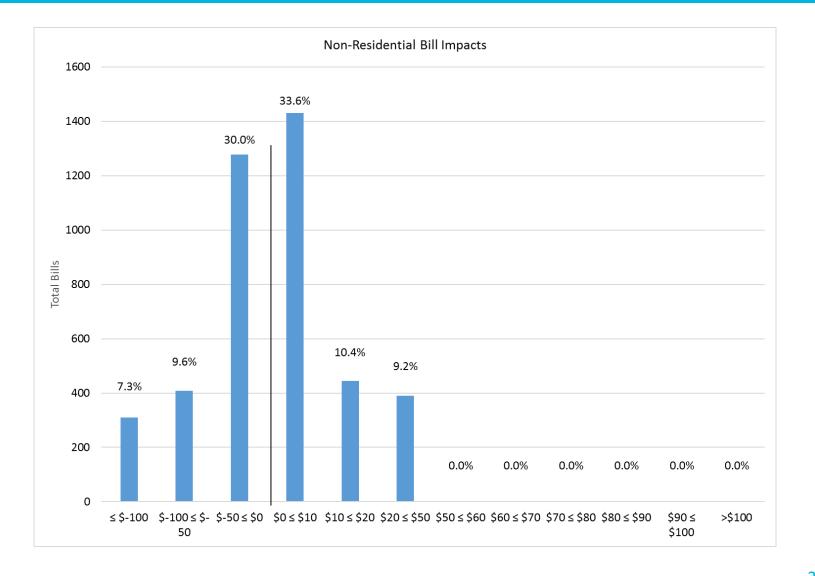


#### Proposed Rate – Irrigation Impacts





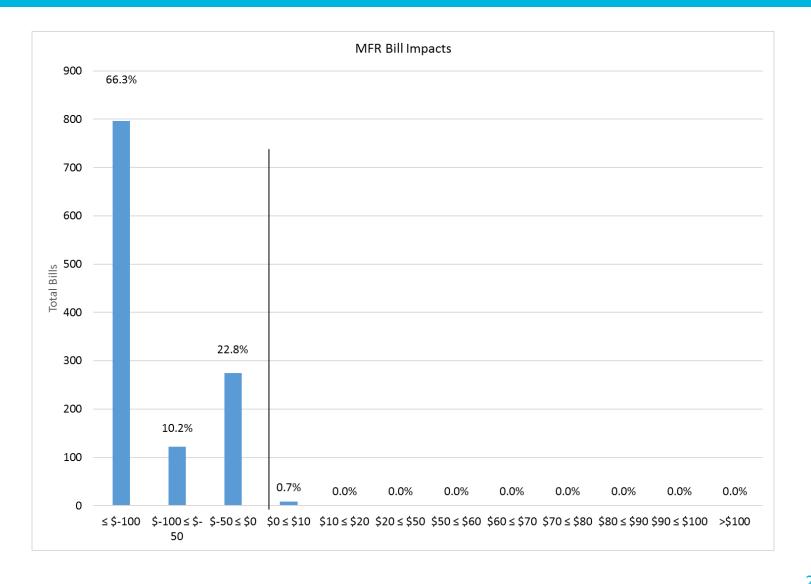
### PROPOSED RATE — Non-Residential Impacts







#### PROPOSED RATE - MFR IMPACTS





## TOTAL ZONE B MAX DAY CAPACITY PURCHASED

Line #

1

**Purchased Capacity** 

-	carrent revivi ornegalated (2011e b) capacity (2003)	032.13
2	2006 Purchased EDUs	+ 351.70
	Total Unregulated (Zone B)	

Current PCWA Unregulated (7one B) Canacity (FDUs)



632.15

983.85

### PEAK DAY ADDITIONAL CAPACITY CHARGE POSSIBLE METHODOLOGY

The City will need to purchase even more capacity in Zone B when Zone B users exceed 983.85 EDU on any given day (max day) after new pipeline comes on-line.

- Identify those accounts that cause Zone B use to exceed purchased EDUs
- Apply a Max Day Factor derived from the City of Lincoln Draft Water Master Plan (or a max day factor derived from Zone B water use)
- Charge accounts exceeding estimated max day capacity for number of gallons exceeding EDU allotment (EDUs x 1,150 GPD)
- More detailed account data could be available if AMI is implemented in Zone B (at a minimum cost of approximately \$300,000) to replace Max Day Factor estimates



### DERIVATION OF PROPOSED ADDITIONAL CAPACITY CHARGE

Line	#	
1	System-Wide Max Day Factor	2.00
2	Zone B Max Month Factor	÷ 1.72
3	Ratio of Max Day to Max Month	1.16

Line	#	
1	PCWA Capacity Charge per EDU	\$18,337
2	GPD Per EDU	÷ 1,150
3	\$ Per Gallon (of Max Day Capacity)	\$15.95



## EXAMPLE PEAK DAY CAPACITY CHARGE CALCULATION

Line #		Sample Calculation
1	Max Month Use	35,000
2	Days (July)	÷ 31
3	Average Gallons per Day	1,129
4	Ratio of Max Day to Max Month	× 1.16
5	Projected Gallons on Max Day	1,313
6	Max Day Capacity (GPD) Per EDU	- 1,150
7	Max Day Gallons Above Capacity	163
8	\$ Per Gallon (Max Day Capacity)	× \$15.95
9	Charge For Exceeding Capacity	\$2,592.75



### AMORTIZED CAPACITY COST PER GALLON APPROACH

- Alternative approach for distributing costs for accounts that exceed EDU capacity
- Cost of excess capacity is amortized (without interest) over five years
- Capacity cost would be repaid in monthly installments over 5 years when capacity is exceeded

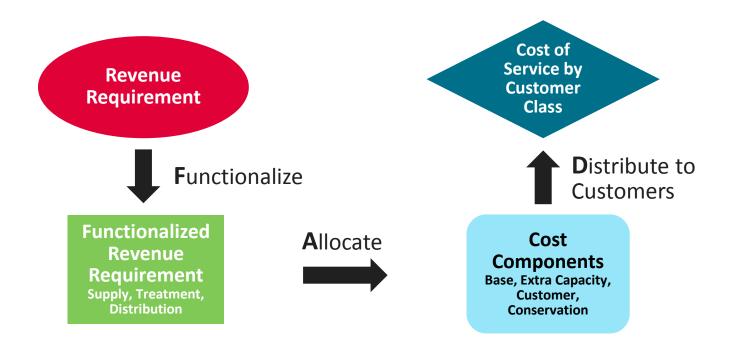
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Line	#	
1	Cost per EDU	\$18,337.00
2	K Gal Capacity per EDU (Monthly)	÷ 35
3	Cost per K gal of Capacity	\$523.91
4	Months in 5 Year Repayment Period	÷ 60
5	Cost per Month per K gal of Capacity	\$8.73



# Cost of Service Analysis



#### **COST OF SERVICE**



- » Calculates who (customer class) pays how much
- » Recovers costs from customer classes in proportion to the demands they place on the system, recognizing each classes' impact on the costs to run system facilities
- Cost of Service is the fundamental methodology used to establish utility rates in the United States



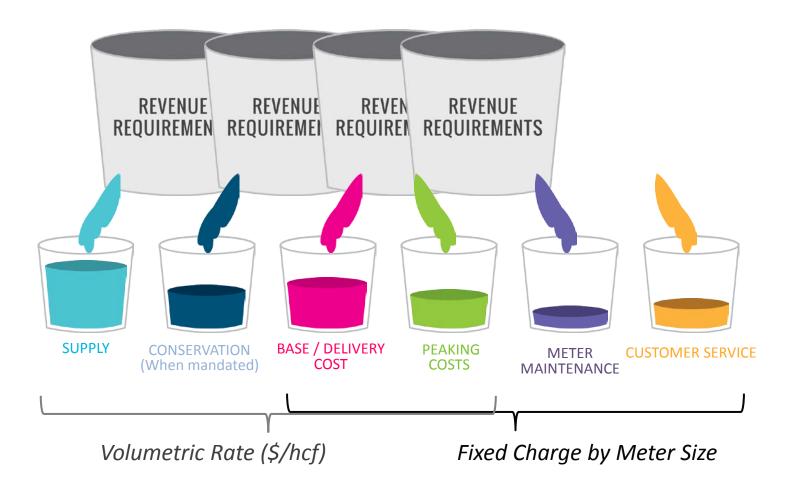
#### WHAT IS COST OF SERVICE?

#### **Rationale:**

- Each customer class causes costs differently because their patterns of use or characteristics are different
- Cost of service allows the matching of rates charged to each group with the costs of serving them
- Each group will "pay its own way"; no subsidies



### WATER COST OF SERVICE - ALLOCATION TO COST COMPONENTS



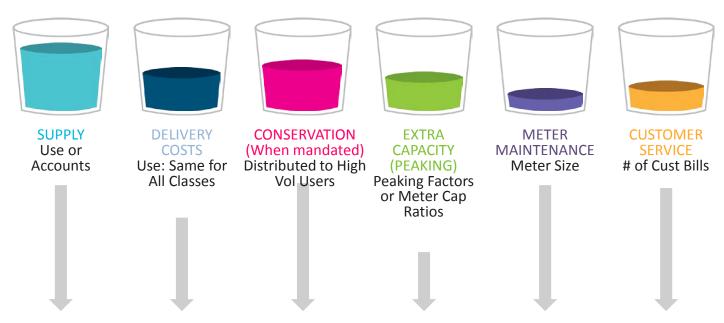


#### BASE-EXTRA CAPACITY METHOD

- Water Supply: Variable costs that vary with total quantity of water used
- Base: O&M expenses and capital costs associated with service to customers under average load conditions (base use)
- Peaking (or Extra Capacity) Costs: costs associated with meeting peak demand in excess of base (average daily demand) use
  - Max day extra demand
  - Max hour extra demand
- Meter Maintenance: maintenance and capital costs related to meters
- Customer Service: costs associated with serving customers, irrespective of the amount or rate of use
  - Meter reading, billing, customer accounting, customer service, collecting expense
- **Fire:** costs that apply solely to the fire protection function
  - Public hydrants
  - Related branch mains and valves



### DISTRIBUTE COST COMPONENTS TO CUSTOMER CLASSES



Develop Units Rates for each Cost Component (Bucket), which are used to Distribute Costs to Each Class

**CUSTOMER CLASSES (Cost to Serve Each Class)** 

(Single Family, Multi-family, Commercial etc.)



## REVENUE ADJUSTMENTS MEDIUM CIP

